2013 Mutual Accountability Survey: Cambodia
UNDESA

1. NATIONAL AID/PARTNERSHIP POLICY:

a. Is there an **aid/*national partnership policy document*** that defines the government's priorities on development cooperation (either a stand-alone document or part of a national action/development plan)? YES:
[This reflects the first criterion of indicator 7 of the Busan Monitoring framework.]
If yes, please provide the name of the document (and attach an electronic copy to this questionnaire, if available).

Development Cooperation & Partnerships Strategy (2014-2018)

b. To what extent does the aid/partnership policy go beyond general principles, and contain clear annual targets for effective development cooperation:
[This reflects the second criterion of indicator 7 of the Busan Monitoring framework.]

i) for individual providers of development cooperation 1: 2: 3: 4: 5:
ii) for all providers development cooperation collectively 1: 2: 3: 4: 5:
iii) for all DAC donors of aid collectively 1: 2: 3: 4: 5:
iv) for the recipient government 1: 2: 3: 4: 5:

c. Does any other document contain specific provider targets? If so, please provide the name (and attach an electronic copy to this questionnaire, if available): No
d. Is the aid/partnership policy consistent with the ***national development strategy*** priorities?
1: 2: 3: 4: 5:

e. Does the aid/partnership policy define ***clear institutional responsibilities*** within the government for development cooperation management/negotiation? 1: 2: 3: 4: 5:

f. Does it include targets for providers/donors (such as on reporting on flows and transparency)? 1: 2: 3: 4: 5:

g. Does it contain gender-specific targets? 1: 2: 3: 4: 5:

i. Were ***any of the following actors*** consulted in the design of the aid/partnership policy?
i) Poor and vulnerable populations 1: 2: 3: 4: 5:
ii) Non-governmental / Civil society organizations 1: 2: 3: 4: 5:
iii) Representatives of local governments 1: 2: 3: 4: 5:
v) Trade Unions 1: 2: 3: 4: 5:
vi) Private Sector 1: 2: 3: 4: 5:
vii) Philanthropic organizations / private foundations 1: 2: 3: 4: 5:

j. Was the aid/partnership policy ***reviewed by parliament*** in a public hearing before coming into effect?
1: 2: 3: 4: 5:

k. Does it call for ***progress reports*** on implementation to be submitted to parliament? 1: 2: 3: 4: 5:
C*omments: Not applicable. Partnership is discussed in the context of the national plan (NSDP). Partnership policy is a technical document*

2. MUTUAL ACCOUNTABILITY COORDINATION FORUMS IN THE RECIPIENT COUNTRY:

a. What is the ***most influential forum for discussing overall progress in meeting aid and development cooperation commitments and results targets*** by providers and national stakeholders in your country? (If there is a high-level political forum supported by a working-level technical forum, please answer the questions below in relation to the political forum.)

The Cambodia Development Cooperation Forum is the highest-level meeting. This will next meet in March 2014. It is supported by the Government-Development Partner Cooperation Forum (last met in September 2012) and 19 Technical Working Groups that are hosted by ministries and other Government agenices. The Government also hosts annual consultative meetings with the private sector and with NGOs, reflecting on their respective roles in and contributions to national development as well as informing the programming of external aid funds so that the enabling environment maybe improved for both sets of actors.

b. Is this forum ***country-led***, i.e.:
…chaired by the country government: YES:
…with the secretariat in the country government: YES:
…drawing on recipient government analysis of progress? 1: 2: 3: 4: 5:

c. To what extent **are key *national stakeholders involved in interactive dialogue in this forum***:
Parliamentarians 1: 2: 3: 4: 5:
Representatives of local government agencies 1: 2: 3: 4: 5:
Non-governmental / Civil society organizations 1: 2: 3: 4: 5:
Local Communities 1: 2: 3: 4: 5:
Women's organizations 1: 2: 3: 4: 5:
Trade Unions 1: 2: 3: 4: 5:
Private sector 1: 2: 3: 4: 5:
Philanthropic organizations / private foundations 1: 2: 3: 4: 5:

d.. Has an assessment of progress towards the targets been undertaken by both recipient and provider countries in the last two years and discussed in this forum? NO:

• Specifically, to what degree does this forum ***review comprehensively recipient performance and policy implications***of:

…the ministry in charge of development cooperation management 1: 2: 3: 4: 5:
…other relevant line ministries 1: 2: 3: 4: 5:
…local government agencies 1: 2: 3: 4: 5:
…implementing agencies, especially Non-governmental Organizations 1: 2: 3: 4: 5:

• To what degree does it ***review comprehensively provider performance and policy implications*** of:
OECD-DAC donors 1: 2: 3: 4: 5:
Southern partners 1: 2: 3: 4: 5:
Sub-national government agencies in provider countries 1: 2: 3: 4: 5:
Non-governmental / Civil Society Organizations 1: 2: 3: 4: 5:
Global Funds 1: 2: 3: 4: 5:
Private Sector 1: 2: 3: 4: 5:
Private foundations / philanthropic organizations 1: 2: 3: 4: 5:

• To what degree does it ***review comprehensively provider performance individually?*** 1: 2: 3: 4: 5:

e. Is there an agreed ***process for setting annual targets and tracking progress*** against them?:
….for the recipient government? YES: (JMIs and NSDP monitoring as well as sector programming are in place but require further strengthening)
….for individual providers? Yes, *individual providers have bilateral dialogue with Government with targets included in some donor plans etc.*

f. To what degree are results of such exercises made public? 1: 2: 3: 4: 5:

g. To what extent are the discussions based on ***independent analytical inputs***:
…from independent monitoring groups 1: 2: 3: 4: 5:
…from parliaments 1: 2: 3: 4: 5:
…from civil society organisations 1: 2: 3: 4: 5:

Please specify the independent analytical input documents discussed at the most recent forum meeting, and if possible attach electronic copies of the documents to this survey response:

NGOs typically prepare a statement for CDCF and GDCC meetings. This is shared with participants and posted on the Government website (as well as disseminated by NGOs)

h. Please list the two ***mutual accountability mechanisms at the sectoral level*** which best hold individual providers and the recipient country to account for sectoral results targets:

Sectoral mechanism 1 (please give name) Sector plan and M&E processes
…Tracks recipient progress YES: NO: Tracks individual provider progress YES: NO:

Sectoral mechanism 2 (please give name) JMIs
…Tracks recipient progress YES: NO: Tracks individual provider progress YES: NO:

i. Do you ***make use of any regional or global mutual accountability mechanisms*** (reviews, independent reports etc.) to reinforce the national-level dialogue and learn best practices from other countries? If so, which and how?

Mechanism 1 used (please give name) Busan survey
…How used Monitoring progress, linking to national partnership strategy

3. QUALITY/TRANSPARENCY OF INFORMATION ON DEVELOPMENT COOPERATION FLOWS AND THEIR QUALITY:

a. Is there a freedom-of-information act or mechanism requesting the government to make available information related to development cooperation? YES: NO:

b. Does an ***information system*** for tracking development cooperation flows exist in your country? YES: NO:
If yes, please provide the name of the system: Cambodia ODA and NGO Databases

c. Which central Ministry is in charge of the management of the information system/data collection and dissemination?

Cambodian Rehabilitation & Development Board (CRDB) of the Council for the Development of Cambodia (CDC)

d. Does the system also ***track provider progress*** against effectiveness targets? YES:
If yes, please specify which targets are tracked: Busan indicators (those monitored at country level; ties aid; PBA use

e. Does the system also ***track government progress*** against effectiveness targets? YES: ☐ NO: ☐
If yes, please specify which targets are tracked: Use of Government systems, results frameworks and PBAs

f. To what extent is the system ***fully accessible*** and easy to use for the following stakeholders?
Accessible Easy to Use
…providers 1: 2: 3: 4: 5: 1: 2: 3: 4: 5:
…executive government agencies 1: 2: 3: 4: 5: 1: 2: 3: 4: 5:
…local governments 1: 2: 3: 4: 5: 1: 2: 3: 4: 5:
…parliamentarians 1: 2: 3: 4: 5: 1: 2: 3: 4: 5:
…civil society organizations 1: 2: 3: 4: 5: 1: 2: 3: 4: 5:
…the general public 1: 2: 3: 4: 5: 1: 2: 3: 4: 5:

g. To what extent is it ***tracking comprehensive information on:***
…… current disbursements by sectors and thematic functions 1: 2: 3: 4: 5:
…….projected disbursements based on firm commitments 1: 2: 3: 4: 5:
…….indications or pledges of future flows 1: 2: 3: 4: 5:
delivery modalities used 1: 2: 3: 4: 5:
Progress on untying development cooperation 1: 2: 3: 4: 5:
…….funding gaps for projects or programmes 1: 2: 3: 4: 5:

…….off-budget flows 1: 2: 3: 4: 5:
…….on-budget flows 1: 2: 3: 4: 5:
…….all providers 1: 2: 3: 4: 5:
…….progress/implementation of projects and programmes 1: 2: 3: 4: 5:
…….results of projects and programmes for the IADGs 1: 2: 3: 4: 5:
…….gender-disaggregated expenditures and results 1: 2: 3: 4: 5:
…….project and/or programme conditionalities 1: 2: 3: 4: 5:
Other (please specify):_____ 1: 2: 3: 4: 5:

h. How frequent and ***timely*** do providers update information on development cooperation?
..Frequency: Annual Semi-annual Quarterly Monthly
..Timeliness: Within _____ months of the reference date

i. To what extent is the ***system used for***
….monitoring and evaluation of development cooperation flows in specific sectors 1: 2: 3: 4: 5:
monitoring and evaluation of individual programmes / projects 1: 2: 3: 4: 5:
… budget preparations 1: 2: 3: 4: 5:
… macro-economic planning? 1: 2: 3: 4: 5:
… assessments of mutual progress towards aid effectiveness commitments 1: 2: 3: 4: 5:

j. To what extent is the system aligned with coding used for the recipient
country's budget 1: 2: 3: 4: 5:

k. To what extent is information from the system ***proactively disseminated*** by the recipient government
…in the budget 1: 2: 3: 4: 5:
…in the national development plan progress reports 1: 2: 3: 4: 5:
…in other documents (please specify)Development Effectiveness Reports & other aid trend publications produced by Government and made publically available 1: 2: 3: 4: 5:

l. To what extent is information on development cooperation disseminated by:
… the media 1: 2: 3: 4: 5:
… non-governmental organizations 1: 2: 3: 4: 5:

m. To what extent is the information system regularly used by:
…providers 1: 2: 3: 4: 5:
…executive government agencies 1: 2: 3: 4: 5:
…local governments 1: 2: 3: 4: 5:
…parliamentarians and/or relevant parliamentary committees 1: 2: 3: 4: 5:
…civil society organizations 1: 2: 3: 4: 5:
…the general public 1: 2: 3: 4: 5:

n. To what extent does a national mutual accountability mechanism trigger
greater demand for information related to development cooperation? 1: 2: 3: 4: 5:
o. To what degree are documents relating to development cooperation freely available to stakeholders and the public?
loan and grant agreements 1: 2: 3: 4: 5:
conditionalities (policy or procedural) 1: 2: 3: 4: 5:
procurement contract bidding and award documents 1: 2: 3: 4: 5:
monitoring and evaluation reports 1: 2: 3: 4: 5:

4. SUPPORT FOR CAPACITY-DEVELOPMENT AT COUNTRY LEVEL:

a. To what extent are programs of support in place for building capacity to enhance **mutual accountability** and facilitate networking within and across stakeholder groups, for:
…National executive government agencies 1: 2: 3: 4: 5:
…Local government agencies 1: 2: 3: 4: 5:
…Parliament: 1: 2: 3: 4: 5:
…Civil society organizations: 1: 2: 3: 4: 5:

b. To what extent are programs of support in place for building capacity to enhance **transparency,** for:
…National executive government agencies 1: 2: 3: 4: 5:
…Local government agencies 1: 2: 3: 4: 5:
…Parliament: 1: 2: 3: 4: 5:
…Civil society organizations: 1: 2: 3: 4: 5:

5. IMPACT OF NATIONAL MUTUAL ACCOUNTABILITY PROCESSES:

a. To what degree have national MA processes produced ***major behavioural changes*** in terms of meeting the targets for effective development cooperation:
- by the government: 1: 2: 3: 4: 5:

If appropriate, *please specify the two major behavioural changes by government:*
1) Introduction of meeting with NGOs
2) Revision of partnership strategy, more use of results frameworks/approaches and review of dialogue mechanisms
- by providers: 1: 2: 3: 4: 5:
If appropriate, *please specify the two major behavioural changes by providers:*
1) Improved dialogue within the partner community, use of joint strategies (EU, UN) etc
2) Greater engagement with Government and CSOs on results-based approaches and partnerships

b. In what way has each of these behavioural changes contributed to better development results?
Government change 1) Partnership with NGOs leads to improved implementation
Government change 2) Results-based approaches leads to results-based implementation
Provider change 1)Improved donor coordination leads to efficiency of effort and greater impact
Provider change 2) Consensus around results and strategy leads to improved implementation and impact

c. What are good practical steps, tools or processes which best promote mutual accountability ("enablers for mutual accountability") you would like to share with stakeholders in other countries? (If relevant, please attach them as supporting documents or provide a web reference where they can be accessed).

Joint Monitoring Indicators

d. What were the three main explanatory factors for behavioural change within the government? among providers in your country

1. Partnership with NGOs leads to improved implementation and results-based approaches leads to results-based implementation
2. Improved donor coordination leads to efficiency of effort and greater impact
3. Consensus around results and strategy leads to improved implementation and impact

f. If no behavioural change has occurred, what are the major barriers to change?
for the government: for providers:
1. _____ _____
2. _____ _____
3. _____ _____

6. OVERALL EVALUATION:

a. How strong is ***mutual*** accountability in your country between providers and government? 1: 2: 3: 4: 5:

b. How much ***improvement*** have you seen in mutual accountability since the Paris Declaration in 2005? 1: 2: 3: 4: 5:
Please describe briefly the key areas of improvement

Improved dialogue and use of a national strategy to align all development actors around a set of national priorities/targets, including the increased use of results-based approaches and associated dialogue mechanisms

c. Please describe briefly the ***most important practice in your country that is producing major behavioural change*** to make development cooperation more effective in producing development results:

Production of a national strategy to align all development actors around a set of national priorities/targets, including the increased use of results-based approaches and associated dialogue mechanisms. The challenge is to improve the overall quality of national planning and its links to sector level priorities and cross-cutting challenges so that it can guide alignment of external resources during programming as well as to inform robust results-based monitoring.

d. Please share any other issues you consider relevant in moving forward the mutual accountability agenda at country level?

Acceleration of public sector reforms is required, including to strengthen consistency and comprehensiveness of plans and budgets at national and sector level so that ODA and domestic resources can be allocated predictably over the medium-term plan period.

e. Please share any other issues raised in your discussions that you deem relevant for a better understanding of status, progress and obstacles in making development cooperation more accountable and transparent?

Improving access to information across a range of sectors and public services is a commitment made by the Government in its Rectangular Strategy – Phase III (2014-2018). This will ensure that the information on the flow of ODA, which is already made public, can be tracked further to see that resources and activities are translated into outputs and outcomes.

f. To what extent has this global survey been influential in your country in promoting dialogue on mutual accountability?
1: 2: 3: 4: 5:

g. To what extent has this global survey been influential in your country in facilitating action to promote or enhance mutual accountability? 1: 2: 3: 4: 5: